### JUSTICE ACROSS BOUNDARIES: DOING JUSTICE AMONGST DIVERSE CULTURES

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#### WHAT'S THIS GUY TALKING ABOUT?

 How State and Tribal Systems can collaborate to deal with wellness issues in tribal communities

### Some realities our justice systems have to be prepared for

- They will be systems primarily for indigenous persons (perps and victims) yet using a non-indigenous approach
- There are many generations of victimization amongst native people that have gone unredressed and this oftentimes surfaces in the form of crime
- If we don't heal victims heal from crime we sentence them to crime so perhaps our primary focus should be the victim and not the criminal



### WHY "JUSTICE" IS SO DIFFICULT TO GRASP IN NATIVE COMMUNITIES?



- Native persons are most likely to be the victims of crime (especially native women victims of DV), but also disproportionately more likely to be criminals (Incarceration rate for Indians 38% higher than national average and this does not include tribal court incarcerations)- Maybe there is a correlation?
- In tribal communities (with some exceptions) most crime is Indian on Indian crime while outside it is mostly non-Indian on Indian and Indian victimless crimes

# What have we done to respond to crime against and by natives?

- Tribal Law and Order Actpassed in 2010 to much fanfare and tribal support-Designed to strengthen tribal authority over crime and to provide for more resources for federal prosecutions- Did not deal with transracial crime problem in tribal communities
- VAWA reauthorizationattempts to deal with pernicious problem of DV committed by non-Indians against native women in tribal communities when Tribes and States have no authority- Also clarifies tribal court civil jurisdiction

#### STANDING ROCK SIOUX



#### What have we observed so far

- According to February 20, 2012 NY Times article federal declination rates have not dropped
  - Syracuse University study shows 52% of federal prosecutions in 2011 declined
  - 65% of sexual assaults on native women declined by federal government
  - 61% of sexual abuse of children cases declined
  - In contrast approximately 20% of cases offreservation in DOJ wheelhouse rejected

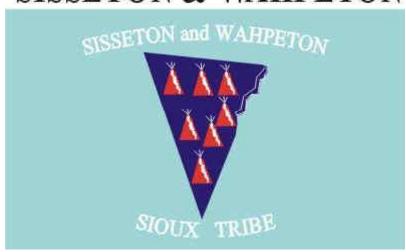
# What do Native people think about Justice systems?

- From 2004-2010 the BIA did court assessments and reviews and informally surveyed native people
  - Federal Courts- Too harsh
  - State Courts- Too racist
  - Tribal Courts- Too Corrupt



# Why do we have transracial crime prosecution problems

#### SISSETON & WAHPETON



- Oliphant v. Suquamish Tribe- Tribes implicitly divested of criminal jurisdiction over non-Indians
- General Crimes Act- 18 USC 1152- Preempts state court jurisdiction over crime in Indian communities except non-Indian on non-Indian crime and non-Indian victimless
- Limited federal resources

# What has hindered doing Justice Across Boundaries?

- Aunt Bea's pickles syndrome- No one likes the taste so we try to change the recipe, but we cannot control the recipe
- Fundamental concerns with the independence of each other's justice systems
- Political fear



#### Problems in the Civil Arena



- Domestic Violence Protection
  Orders and full faith and credit
- Who prosecutes a non-Indian, for example, who violates a protection order in a tribal community
- Will states and tribes prosecute violations of the other's protection orders in their jurisdictions?
- Will child custody and visitation orders be honored without registration?

#### Some possible solutions

- More tribal-state judicial forums
- Sharing criminal justice information (sex offenders, protection orders, juvenile offenders)
- More sharing of resources available to state governments
- Rediscovering tribal justice methods for state and tribal governments, including allowing access to justice for the poor



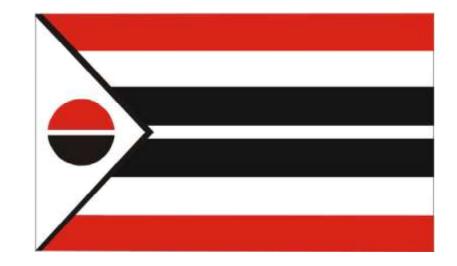
# Some urgent problems facing our communities

- Domestic Violence Against
  Native Women- Transracial
  and inter-jurisdictional issues
- Introduction of drugs
   (especially meth and
   alcohol) into Indian
   communities by non-Indians
- Over use of pharmacology instead of therapy and traditional healing to respond creating the next drug problem in Indian communities
- More communication on predators entering and leaving Indian country



# What would a victim-centered justice system look like?

- More treatment programs, emphasis on therapy (traditional and non-traditional), and more money spent on the playpen than the state pen
- Every victim entitled to be remembered after the perpetrator is jailed
- More emphasis on alternative courts (drug courts) for offenders of drug and alcohol offenses



#### What's the payoff?

### FLANDREAU SIOUX



- A healthy seventh generation
- Incorporating the best of native justice systems and western justice systems

#### **IROQUOIS**

- The Iroquois also focused on restoring the offender to good behavior by supplying bad consequences for misbehavior. Any man who beat his wife was led to a red-hot statue of a female, and told to beat it as he beat his wife. As he would beat it sparks would fly off and burn him.
  - Sally Roesch Wagner, Sisters in Spirit, Haudenosaunee (Iroquois) Influence on Early American Feminists, Native Voices: TN (2001), p. 66.

## OJIBWAY

- The Ojibway believe that the offender could not have avoided the wrong acts, so there is less blame and forgiveness takes on a different perspective. As a result, when a domestic violence offender was sentenced to jail time and was about to be led off to jail, a circle of fifteen elderly women formed a circle around him and hugged and kissed him and whispered in his ear.
- Rupert Ross, Dancing with a Ghost, Exploring Indian Reality, Octopus Publish Group: Ontario (1992) p. 162.